Open Agenda



Planning Sub-Committee B

Tuesday 4 September 2018 7.00 pm Ground Floor Meeting Room G02 - 160 Tooley Street, London SE1 2QH

Membership

Reserves

Councillor Cleo Soanes (Chair) Councillor Sirajul Islam Councillor Nick Johnson Councillor Darren Merrill Councillor Victoria Olisa Councillor Damian O'Brien Councillor Martin Seaton Councillor Sunil Chopra Councillor Barrie Hargrove Councillor James McAsh Councillor Eliza Mann Councillor Leanne Werner

INFORMATION FOR MEMBERS OF THE PUBLIC

Access to information

You have the right to request to inspect copies of minutes and reports on this agenda as well as the background documents used in the preparation of these reports.

Babysitting/Carers allowances

If you are a resident of the borough and have paid someone to look after your children, an elderly dependant or a dependant with disabilities so that you could attend this meeting, you may claim an allowance from the council. Please collect a claim form at the meeting.

Access

The council is committed to making its meetings accessible. Further details on building access, translation, provision of signers etc for this meeting are on the council's web site: <u>www.southwark.gov.uk</u> or please contact the person below.

Contact

Beverley Olamijulo on 020 7525 7234 or email: Beverley.olamijulo@southwark.gov.uk

Members of the committee are summoned to attend this meeting **Eleanor Kelly** Chief Executive Date: 27 August 2018



Southwarl southwark.gov.uk

Planning Sub-Committee B

Tuesday 4 September 2018 7.00 pm Ground Floor Meeting Room G02 - 160 Tooley Street, London SE1 2QH

Order of Business

Item No.

Title

Page No.

- 1. INTRODUCTION AND WELCOME
- 2. APOLOGIES

3. CONFIRMATION OF VOTING MEMBERS

A representative of each political group will confirm the voting members of the sub-committee.

THE APPOINTMENT OF VICE-CHAIR FOR PLANNING SUB-COMMITTEE B

Note:

To note the appointment of the vice-chair of Planning Sub-Committee B for the remainder of 2018-19.

4. DISCLOSURE OF MEMBERS' INTERESTS AND DISPENSATIONS

Members to declare any interests and dispensation in respect of any item of business to be considered at this meeting.

5. ITEMS OF BUSINESS THAT THE CHAIR DEEMS URGENT

The chair to advise whether they have agreed to any item of urgent business being admitted to the agenda.

6. MINUTES

To approve as a correct record the minutes of the meeting held on 4 July 2018.

-		
7.	DEVELOPMENT MANAGEMENT ITEMS	1 - 5

7.1. 54 CAMBERWELL GREEN, LONDON SE5 7AS 6 - 32

EXCLUSION OF PRESS AND PUBLIC

The following motion should be moved, seconded and approved if the sub-committee wishes to exclude the press and public to deal with reports revealing exempt information:

"That the public be excluded from the meeting for the following items of business on the grounds that they involve the likely disclosure of exempt information as defined in paragraphs 1-7, Access to Information Procedure rules of the Constitution."

Date: 27 August 2018



Planning Sub-Committee

Guidance on conduct of business for planning applications, enforcement cases and other planning proposals

- 1. The reports are taken in the order of business on the agenda.
- 2. The officers present the report and recommendations and answer points raised by members of the committee.
- 3. The role of members of the planning committee is to make planning decisions openly, impartially, with sound judgement and for justifiable reasons in accordance with the statutory planning framework.
- 4. The following may address the committee (if they are present and wish to speak) for **not more than 3 minutes each**.
 - (a) One representative (spokesperson) for any objectors. If there is more than one objector wishing to speak, the time is then divided within the 3-minute time slot.
 - (b) The applicant or applicant's agent.
 - (c) One representative for any supporters (who live within 100 metres of the development site).
 - (d) Ward councillor (spokesperson) from where the proposal is located.
 - (e) The members of the committee will then debate the application and consider the recommendation.

Note: Members of the committee may question those who speak only on matters relevant to the roles and functions of the planning committee that are outlined in the constitution and in accordance with the statutory planning framework.

- 5. If there are a number of people who are objecting to, or are in support of, an application or an enforcement of action, you are requested to identify a representative to address the committee. If more than one person wishes to speak, the 3-minute time allowance must be divided amongst those who wish to speak. Where you are unable to decide who is to speak in advance of the meeting, you are advised to meet with other objectors in the foyer of the council offices prior to the start of the meeting to identify a representative. If this is not possible, the chair will ask which objector(s) would like to speak at the point the actual item is being considered.
- 6. Speakers should lead the committee to subjects on which they would welcome further questioning.
- 7. Those people nominated to speak on behalf of objectors, supporters or applicants, as well as ward members, should sit on the front row of the public seating area. This is for ease of communication between the committee and the speaker, in case any issues need to be clarified later in the proceedings; it is **not** an opportunity to take part in the debate of the committee.

- 8. Each speaker should restrict their comments to the planning aspects of the proposal and should avoid repeating what is already in the report. The meeting is not a hearing where all participants present evidence to be examined by other participants.
- 9. This is a council committee meeting which is open to the public and there should be no interruptions from the audience.
- 10. No smoking is allowed at committee.
- 11. Members of the public are welcome to film, audio record, photograph, or tweet the public proceedings of the meeting; please be considerate towards other people in the room and take care not to disturb the proceedings.

The arrangements at the meeting may be varied at the discretion of the chair.

Contacts: General Enquiries Planning Section, Chief Executive's Department Tel: 020 7525 5403

> Planning Sub-Committee Clerk, Constitutional Team Finance and Governance Tel: 020 7525 7420

Item No. 7.	Classification: Open	Date: 4 September 2018	Meeting Name: Planning Sub-Committee B		
Report title:		Development Manage	ement		
Ward(s) or groups affected:		All			
From:		Proper Constitutional	Officer		

RECOMMENDATIONS

- 1. That the determination of planning applications, or formal observations and comments, the instigation of enforcement action and the receipt of the reports included in the attached items be considered.
- 2. That the decisions made on the planning applications be subject to the conditions and/or made for the reasons set out in the attached reports unless otherwise stated.
- 3. That where reasons for decisions or conditions are not included or not as included in the reports relating to an individual item, they be clearly specified.

BACKGROUND INFORMATION

4. The council's powers to consider planning business are detailed in Part 3F which describes the role and functions of the planning committee and planning sub-committees. These were agreed by the annual meeting of the council on 23 May 2012. The matters reserved to the planning committee and planning sub-committees exercising planning functions are described in part 3F of the Southwark Council constitution.

KEY ISSUES FOR CONSIDERATION

- 5. In respect of the attached planning committee items members are asked, where appropriate:
 - a. To determine those applications in respect of site(s) within the borough, subject where applicable, to the consent of the Secretary of State for Communities and Local Government and any directions made by the Mayor of London.
 - b. To give observations on applications in respect of which the council is not the planning authority in planning matters but which relate to site(s) within the borough, or where the site(s) is outside the borough but may affect the amenity of residents within the borough.
 - c. To receive for information any reports on the previous determination of applications, current activities on site, or other information relating to specific planning applications requested by members.

- 6. Each of the following items are preceded by a map showing the location of the land/property to which the report relates. Following the report, there is a draft decision notice detailing the officer's recommendation indicating approval or refusal. Where a refusal is recommended the draft decision notice will detail the reasons for such refusal.
- 7. Applicants have the right to appeal to Planning Inspector against a refusal of planning permission and against any condition imposed as part of permission. Costs are incurred in presenting the council's case at appeal which maybe substantial if the matter is dealt with at a public inquiry.
- 8. The sanctioning of enforcement action can also involve costs such as process serving, court costs and of legal representation.
- 9. Where either party is felt to have acted unreasonably in an appeal the inspector can make an award of costs against the offending party.
- 10. All legal/counsel fees and costs as well as awards of costs against the council are borne by the budget of the relevant department.

Community impact statement

11. Community impact considerations are contained within each item.

SUPPLEMENTARY ADVICE FROM OTHER OFFICERS

Director of Law and Democracy

- 12. A resolution to grant planning permission shall mean that the director of planning is authorised to grant planning permission. The resolution does not itself constitute the permission and only the formal document authorised by the committee and issued under the signature of the director of planning shall constitute a planning permission. Any additional conditions required by the committee will be recorded in the minutes and the final planning permission issued will reflect the requirements of the planning committee.
- 13. A resolution to grant planning permission subject to legal agreement shall mean that the director of planning is authorised to issue a planning permission subject to the applicant and any other necessary party entering into a written agreement in a form of words prepared by the director of law and democracy, and which is satisfactory to the director of planning. Developers meet the council's legal costs of such agreements. Such an agreement shall be entered into under section 106 of the Town and Country Planning Act 1990 or under another appropriate enactment as shall be determined by the director of law and democracy. The planning permission will not be issued unless such an agreement is completed.
- 14. Section 70 of the Town and Country Planning Act 1990 as amended requires the council to have regard to the provisions of the development plan, so far as material to the application, and to any other material considerations when dealing with applications for planning permission. Where there is any conflict with any policy contained in the development plan, the conflict must be resolved in favour of the policy which is

contained in the last document to be adopted, approved or published, as the case may be (s38(5) Planning and Compulsory Purchase Act 2004).

- 15. Section 38(6) of the Planning and Compulsory Purchase Act 2004 provides that where, in making any determination under the planning Acts, regard is to be had to the development plan, the determination shall be made in accordance with the plan unless material considerations indicate otherwise. The development plan is currently Southwark's Core Strategy adopted by the council in April 2011, saved policies contained in the Southwark Plan 2007, the where there is any conflict with any policy contained in the development plan, the conflict must be resolved in favour of the policy which is contained in the last document to be adopted, approved or published, as the case may be (s38(5) Planning and Compulsory Purchase Act 2004).
- 16. On 15 January 2012 section 143 of the Localism Act 2011 came into force which provides that local finance considerations (such as government grants and other financial assistance such as New Homes Bonus) and monies received through CIL (including the Mayoral CIL) are a material consideration to be taken into account in the determination of planning applications in England. However, the weight to be attached to such matters remains a matter for the decision-maker.
- 17. "Regulation 122 of the Community Infrastructure Levy regulations (CIL) 2010, provides that "a planning obligation may only constitute a reason for granting planning permission if the obligation is:
 - a. necessary to make the development acceptable in planning terms;
 - b. directly related to the development; and
 - c. fairly and reasonably related to the scale and kind to the development.

A planning obligation may only constitute a reason for granting planning permission if it complies with the above statutory tests."

- 18. The obligation must also be such as a reasonable planning authority, duly appreciating its statutory duties can properly impose i.e. it must not be so unreasonable that no reasonable authority could have imposed it. Before resolving to grant planning permission subject to a legal agreement members should therefore satisfy themselves that the subject matter of the proposed agreement will meet these tests.
- 19. The National Planning Policy Framework (NPPF) came into force on 27 March 2012. The NPPF replaces previous government guidance including all PPGs and PPSs. For the purpose of decision-taking policies in the Core Strategy (and the London Plan) should not be considered out of date simply because they were adopted prior to publication of the NPPF. For 12 months from the day of publication, decision-takers may continue to give full weight to relevant policies adopted in accordance with the Planning and Compulsory Purchase Act (PCPA) 2004 even if there is a limited degree of conflict with the NPPF.
- 20. In other cases and following and following the 12 month period, due weight should be given to relevant policies in existing plans according to their degree of consistency with the NPPF. This is the approach to be taken when considering saved plan policies under the Southwark Plan 2007. The approach to be taken is that the closer the

policies in the Southwark Plan to the policies in the NPPF, the greater the weight that may be given.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact	
Council assembly agenda 23 May 2012	Constitutional Team 160 Tooley Street London SE1 2QH	Beverley Olamijulo 020 7525 7234	
Each planning committee item has a separate planning case file	Development Management 160 Tooley Street London SE1 2QH	The named case officer as listed or the Planning Department 020 7525 5403	

APPENDICES

No.	Title
None	

AUDIT TRAIL

Lead Officer	Chidi Agada, Head of Constitutional Services				
Report Author	Beverley Olamijulo, C	onstitutional Officer			
	Jonathan Gorst, Hea	Jonathan Gorst, Head of Regeneration and Development			
Version	Final				
Dated	24 August 2018				
Key Decision?	No				
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET					
MEMBER					
Officer Title Comments sought Comments included					
Director of Law and	Democracy	Yes	Yes		
Director of Planning No No			No		
Cabinet Member No No					
Date final report sent to Constitutional Team24 August 2018					

ITEMS ON AGENDA OF PLANNING SUB-COMMITTEE B

on Tuesday 04 September 2018

Appl. TypeFull Planning ApplicationSite 54 CAMBERWELL GREEN, LONDON, SE5 7AS

Reg. No.	17-AP-1314
TP No.	TP/2029-54
Ward	Camberwell Green
Officer	Alex Cameron

Item 7.1

Recommendation GRANT SUBJECT TO LEGAL AGREEMENT Proposal

Change of use of the building from Class C2 (care home) to residential (Class C3), a part three and part four storey rear extension including basement, and additional floor and mansard to the existing building in order to provide 38 one to three bedroom flats (12 x 1-bed units, 20 x 2-bed units; and 6 x 3-bed). Provision of one on-site disabled car parking space, cycle parking and a refuse enclosure at ground level.

Agenda Item 7.1

54 CAMBERWELL GREEN, LONDON, SE5 7AS



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Scale = 1250

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22-Jun-2018

Item No. 7.1	Classification: Open	Date: 4 July 20	18	Meeting Name: Planning Sub-Committee B	
Report title:	Development Management planning application: Application 17/AP/1314 for: Full Planning Application				
	Address: 54 CAMBERWELL GREEN, LONDON SE5 7AS				
	Proposal: Change of use of the building from Class C2 (care home) to residential (Class C3), a part three and part four-storey rear extension including basement, and additional floor and mansard to the existing building in order to provide 38 one to three bedroom flats (12×1 -bed units, 20×2 -bed units; and 6×3 -bed). Provision of one on-site disabled car parking space, cycle parking and a refuse enclosure at ground level.				
Ward(s) or groups affected:	Camberwell Green				
From:	Director of Planning				
Application Start Date 04/04/2017 Application Expiry Date 04/07/2017				n Expiry Date 04/07/2017	
Earliest Decis	Earliest Decision Date 03/06/2017				

RECOMMENDATION

- 1. a) That planning permission is granted subject to the completion of a legal agreement.
 - b) That in the event that a satisfactory legal agreement is not signed by 30 September 2018, the director of planning be authorised to refuse planning permission for the reason given in paragraph 68 of this report.

BACKGROUND INFORMATION

- 2. This application has been referred to the planning sub-committee to determine because it is contrary to provisions of the local development framework.
- 3. The application was presented to members at planning sub-committee B on 4 July 2018 where members deferred the application to allow for further consideration of the viability of the scheme and the affordable housing offer. A members' briefing was held in order to clarify the viability position on 30 July 2018.
- 4. Clarification was provided to members in relation to reasoning for the offer of affordable housing being at 30%, wholly intermediate. It was advised that the applicants have resolved to retain the existing building as it is still of a good quality and thus in terms of sustainability, it is reasonable to re-use the building.

However, as a result of this, there would be greater costs (including contingency due to unknown costs) to alter the building to make it fit for purpose as flats than would be dealing with an empty site. Furthermore the site also has a high existing use value (which is a reasonable value of the site for its existing use) and as such this value has affected the viability of the scheme.

- 5. In terms of the reasoning for the affordable housing offer being solely for intermediate shared ownership units, the applicant is making use of an existing building where there is only one stair core. Registered providers for social rented units would normally require separate stair cores for social rented units which would not be possible within this site. Whilst there is a second core to access the new build rear extension, this extension is a small addition that would provide access for only four residential units. In this instance, given the relatively small size of the scheme, it was considered impractical to provide a small number of social rented units within the site as this would have needed another core, resulted in fewer homes and a lower overall level of affordable housing.
- 6. Since the application was initially referred to the planning sub-committee, the Government has adopted a new National Planning Policy Framework (the Framework) (2018). The policy titles have subsequently been altered and the report has been amended to reflect this. In terms of the detail within the revised Framework, there are no substantial changes that would affect the recommendation of this application to members

Site location and description

- 7. The application site is a four storey building on the northern side of Camberwell Green. The building is a relatively modern building (circa 1990s) that was previously in use as a residential care home, however has subsequently been vacant.
- 8. There is a mix of development varying in period and architectural style within the immediate context including a number of new residential led developments, as well as the new Camberwell Library and more historic buildings including the adjacent Nollywood public House.
- 9. The site lies within the Camberwell Green Conservation Area and within the Camberwell Green Archaeological Priority Zone.

Details of proposal

- 10. The proposal is for the change of use of the building from Class C2 (care home) to residential (Class C3), a new part three and part four storey rear extension to the existing building including basement, and additional floor and mansard to the existing building in order to provide 38 one to three bedroom flats.
- 11. The proposal would provide for a mix of 12 x 1-bed units, 20 x 2-bed units; and 6 x 3-bed units each with private amenity space. One car parking space provided for a wheelchair unit and vehicular access to the site is from Bullace Row, with pedestrian access provided from both Bullace Row and Camberwell Green to the south. Storage for 65 bicycle spaces is proposed at ground floor along the western site boundary and an enclosed refuse storage area is proposed at ground floor along the western site boundary.

Planning history

12.

94/AP/0718 Application type: Full Planning Application (FUL) - Erection of part 5, part 4, storey building for use as a care home for elderly people with associated vehicle and parking area (original LBS case ref 9400781C Decision date 24/05/1995 Decision: Granted (GRA)

15/AP/2104 Application type: Full Planning Application (FUL) - Construction of single storey infill extension to rear of existing care home and new canopy over main entrance. Decision date 27/07/2015 Decision: Granted (GRA)

16/EQ/0296 Application type: Pre-Application Enquiry (ENQ) - Change of Use from Class C2 (Care home) to Class C3 (residential) including a four storey rear extension and a fourth floor mansard storey in order to provide no. 35 one to three bedroom flats. Decision date 21/11/2016 Decision: Pre-application enquiry closed (EQ)

The initial scheme provided for the pre-app proposed a large roof extension to the existing building fronting Camberwell Green, however, officers were of the view that the scale and massing of this addition would be inappropriate and as such a revised scheme was provided to the Council which reduced the scale and recess the mansard roof. Officers also outlined that further information was required to justify the loss of the Care Home. Broadly it was agreed that the scale and massing of the revised scheme would likely be acceptable, subject to daylight/sunlight analysis.

Planning history of adjoining sites

13. None of relevance.

KEY ISSUES FOR CONSIDERATION

Summary of main issues

- 14. The main issues to be considered in respect of this application are:
 - a) Principle of Development (including the loss of the former care home)
 - b) Amenity impacts, including noise.
 - c) Design Considerations
 - d) Highways and transport impacts
 - e) Quality of accommodation
 - f) Air quality
 - g) Sustainability and energy

- h) Affordable housing
- i) Planning obligations (S.106 undertaking or agreement)
- j) Community Infrastructure Levy

Planning policy

National Planning Policy Framework (the Framework) (2018

- 15. Chapter 2 Achieving sustainable development
 - Chapter 5 Delivering a sufficient supply of homes
 - Chapter 7 Ensuring the vitality of town centres
 - Chapter 8 Promoting healthy and safe communities
 - Chapter 9 Promoting sustainable transport
 - Chapter 11 Making effective use of land
 - Chapter 12 Achieving well-designed places
 - Chapter 14 Meeting the challenge of climate change, flooding and coastal change
 - Chapter 15 Conserving and enhancing the natural environment

Chapter 16 Conserving and enhancing the historic environment

The London Plan 2016

- 16. Policy 3.3 Increasing housing supply
 - Policy 3.4 Optimising housing potential
 - Policy 3.5 Quality and design of housing developments
 - Policy 3.7 Large residential developments
 - Policy 3.8 Housing choice
 - Policy 3.11 Affordable housing targets
 - Policy 3.12 Negotiating affordable housing on individual private residential and mixed use schemes
 - Policy 3.13 Affordable housing thresholds
 - Policy 5.2 Minimising carbon dioxide emissions
 - Policy 5.3 Sustainable design and construction
 - Policy 5.7 Renewable energy
 - Policy 6.5 Funding Crossrail and other strategically important transport infrastructure
 - Policy 6.9 Cycling
 - Policy 6.10 Walking
 - Policy 7.8 Heritage assets and archaeology
 - Policy 7.9 Heritage-led regeneration
 - Policy 7.19 Biodiversity and Access to Nature
 - Policy 7.21 Trees and Woodlands
 - Policy 8.1 Implementation
 - Policy 8.2 Planning Obligations
 - Policy 8.3 Community Infrastructure Levy

Core Strategy 2011

 Strategic Policy 1 – Sustainable Development Strategic Policy 2 – Sustainable Transport Strategic Policy 5 – Providing new homes Strategic Policy 6 – Homes for people on different incomes Strategic Policy 7 – Family Homes Strategic Policy 11 – Open spaces and wildlife Strategic Policy 12 – Design and conservation Strategic Policy 13 – High environmental standards

Southwark Plan 2007 (July) - saved policies

- 18. The council's cabinet on 19 March 2013, as required by para 215 of the NPPF, considered the issue of compliance of Southwark Planning Policy with the National Planning Policy Framework. All policies and proposals were reviewed and the Council satisfied itself that the polices and proposals in use were in conformity with the NPPF. The resolution was that with the exception of Policy 1.8 (location of retail outside town centres) in the Southwark Plan all Southwark Plan policies are saved. Therefore due weight should be given to relevant policies in existing plans in accordance to their degree of consistency with the NPPF.
 - Policy 1.7 Development within Town and Local Centres
 - Policy 2.5 Planning obligations

Policy 3.1 – Environmental effects

- Policy 3.2 Protection of amenity
- Policy 3.3 Sustainability Assessment
- Policy 3.4 Energy efficiency
- Policy 3.6 Air quality
- Policy 3.7 Waste management
- Policy 3.9 Water
- Policy 3.11 Efficient use of land
- Policy 3.12 Quality in design
- Policy 3.13 Urban design
- Policy 3.14 Designing out crime
- Policy 3.15 Conservation of the historic environment
- Policy 3.16 Conservation areas
- Policy 3.18 Setting of listed buildings, conservation areas and world heritage sites
- Policy 3.19 Archaeology
- Policy 3.28 Biodiversity
- Policy 4.2 Quality of residential accommodation
- Policy 4.3 Mix of dwellings
- Policy 4.4 Affordable housing
- Policy 4.5 Wheelchair affordable housing
- Policy 5.2 Transport impacts
- Policy 5.3 Walking and cycling
- Policy 5.6 Car parking
- Policy 5.7 Parking standards for disabled people and the mobility impaired

Supplementary Planning Documents

19.

Affordable Housing 2008 Draft Affordable Housing 2011 2015 Technical Update to the Residential Design Standards 2011 Section 106 Planning Obligations and Community Infrastructure Levy SPD 2015 Sustainable Design and Construction 2009 Development Viability SPD March 2016

Other planning documents Camberwell Green Conservation Area Appraisal

Summary of consultation responses

- 20. Two neighbour objections have been received in relation to the application which raise the following concerns : Impacts of the proposal on foundations of adjacent buildings. Impacts on light into flats along Camberwell Road. Overlooking impacts into flats along Camberwell Road. Increased noise from the proposal. Concerns are also raised in relation to the level of parking not being sufficient in an area which does not have good public transport accessibility.
- Statutory consultees: Thames Water – no objections. London Fire and Emergency Planning Authority – No objections. Environment Agency – No objections.
- Internal Consultees: Environmental Protection – No objections, however recommend conditions which have been included. Flood and Drainage team – Requested a drainage strategy which was subsequently provided and was acceptable. Ecology Officer – No objections – recommended conditions.

Principle of development

- 23. The site contains a five storey building which is currently vacant but was historically used as a care home (Class C2). The proposal seeks to change the use of the premises to residential (Class C3) as well as an extension of floorspace to comprise 38 new flats.
- 24. A residential care home use is not offered any direct protection in policy terms (other than being as a residential use). However, Policy 4.7 'Non self-contained housing for identified user groups' outlines when uses such as this would normally acceptable. While not directly relevant here, it notes that the need for, and suitability of, the accommodation must be demonstrated by the applicant. Conversely, justification should be provided to show that the C2 use here is no longer suitable for its purpose.
- 25. The applicants have provided robust evidence to outline that the property ceased to be occupied as a care home when it was closed in December 2015 and the previous owners advised that this was due to a lack of the building's physical suitability and prolonged low occupancy. The site was advertised to various providers who were not willing to take the site up due to the low capacity and physical constraints. Officers are satisfied that the site has been marketed and the previous care home use is not considered a viable use within this location. As such, the principle of the development is acceptable.

Impact of proposed development on amenity of adjoining occupiers and surrounding area

Daylight and sunlight

26. The applicant has submitted a daylight and sunlight assessment analysing the impacts of the proposed development of the surrounding properties whilst also measuring the expected daylight and sunlight levels within the proposed units.

305-313 Camberwell Road

27. The submitted daylight and sunlight test outlines that all of the windows tested within these properties would not be noticeably affected in terms of daylight as all windows would pass the Vertical Sky Component analysis (VSC). The relevant windows would also pass the Annual Probable Sunlight Hours test so there would not be any noticeable impact in terms of sunlight.

315 Camberwell Road

28. Three of the eight windows tested within these properties would fall slightly below the recommended daylight levels outlined within the BRE guidance, however the shortfalls would be very minor (0.79 reduction factor below the 0.8 allowance) and as such any impacts would largely not be noticeable and thus are considered acceptable. The remaining windows meet the required VSC levels.

Landor House, Lamb House, Lomond House and 4, 5, 7 and 8 Bullace Row

29. The daylight and sunlight impact to these properties would not be noticeable and fully in accordance with the BRE guidelines both in terms of daylight and sunlight. As such there would be no noticeable impacts on these properties.

Overlooking

- 30. In terms of overlooking, the main buildings that have potential to be affected are those located along Camberwell Road. There are a number of windows in the existing west elevation with the closest being approximately 12m away and serve a hallway. The closest habitable rooms as existing are approximately 18m from the rear of these properties.
- 31. The proposal would introduce new openings into the west elevation at the closest point, 12m away from the windows of the properties along Camberwell road, however, with the exception of one window at first floor level (which serves a bedroom); these new windows are secondary windows to living spaces. It is considered appropriate to condition the new windows closest to these properties to be obscure glazed up to a height of 1.8m in order to restrict overlooking. While one of the rooms would be for a bedroom, the main outlook for the living space of this one-bed unit would be unhindered and as such the overall quality of the outlook of this unit would still be acceptable.
- 32. The remaining windows facing these properties are already there and would not increase overlooking beyond that which exists. Some outdoor amenity areas are proposed on the upper floors and would be approximately 18m to the rear of these properties. Officers are satisfied that the introduction of these balconies would not significantly increase overlooking.

33. In terms of overlooking within the development, there are a number of instances where the proposal falls short of the expected 21m rear to rear separation distance between habitable windows, however many of these instances are established within the existing building. Notwithstanding this, the applicants have proposed obscure glazing in some instances, however officers are of the view that a condition should be imposed to provide further details of obscure glazing where the expected 21m separation distances are not met, in order to ensure mutual overlooking within the development is overcome.

<u>Outlook</u>

34. The proposed development is set back sufficiently from the surrounding properties in order to ensure that no dwellings are significantly impacted upon in terms of outlook.

Quality of accommodation

- 35. The proposal would provide for a mix of 12 x 1-bed units 20 x 2-bed units and 6 x 3-bed units each with private amenity space.
- 36. The list of units is outlined below and all units and all individual room sizes would meet the standards set out within the National Housing Standards. All units would have access to private outdoor amenity space ranging from 5.4sqm to 41.8sqm which is considered acceptable. A communal courtyard would also be provided which would be in excess of 50sqm and overall the quality of accommodation is considered acceptable. In terms of layout, only one of the flats is single aspect so the development as a whole would provide an excellent outlook. The applicant's analysis measures the Average Daylight Factor (ADF) which outlines that except for three, all windows within the development have been found to achieve the BRE and British Standard target levels for ADF. The shortfalls are considered minor and would still provide acceptable daylight levels within the development. Outlook from all units within the development would be of a high quality with all units benefiting from being at least a dual aspect.

Bedrooms	Units	Compliant with National
		Housing Standards?
1 bed 2 people	1, 4, 12, 13, 19, 26, 33, 34, 37	Yes
1 bed 2 people WC	2, 3, 5	Yes
2 bed 3 people	11, 18, 25, 32	Yes
2 bed 4 people	9, 10, 16, 17, 20, 21, 23, 24, 27, 28, 29,	Yes
	30, 31, 35, 38	
2 bed 4 people WC	6	Yes
3 bed 5 people	7	Yes
3 bed 6 people	8, 14, 15, 22, 36	Yes

Dwelling Mix

37. The proposed dwelling mix for the 38 units is 12 x 1-bed units (31.6%), 20 x 2-bed units (52.5%) and 6 x 3-bed (15.9%). The proposal would provide more than 60% 2 or more bedrooms; however it would fall below the 20% provision of 3-bed units. All of the three bed units are contained within the new build element and as the applicants are also working within the existing fabric of the building, there are internal layout constraints

which have restricted the further provision of three bed family units. This shortfall is justifiable and given the overall quality of all of the units is considered high, this is considered acceptable.

Wheelchair housing

38. A total of 4 of the units would be wheelchair accessible units and as such would comply with the 10% requirements of saved policy 4.3 of the Southwark Plan.

Affordable housing

- 39. The applicant initially provided a viability appraisal that outlined that the site could not support any affordable housing due to the high Existing Use Value (EUV) of the care home. The existing care home closed due to low demand and due to issues with the operator which failed the care commission's quality standards. Whilst the site was marketed for care homes providers, none were forthcoming and the change to residential is in line with council policy as noted above. Notwithstanding the failure of the care home and the lack of demand the existing use value of the property (which is 25 years old) is relatively high and would affect the profit when considering this against the residual land value of the scheme.
- 40. The viability appraisal was reviewed by the council's consultant who outlined that the scheme could support more affordable housing and discussions were held about the variables with the applicant's viability consultant. The applicant then proposed 16% affordable housing but officers were not convinced that this was the maximum that the site could deliver.
- 41. Further negotiations took place that resulted in the applicant proposing 30% affordable housing with a shared ownership tenure; the additional affordable housing is possible because the applicant has taken the commercial decision to accept a lower profit margin of 13.5% instead the more commonly adopted 20%.
- 42. The legal agreement would be drafted to ensure that any uplift in value would also result in an increased delivery of affordable housing or a payment in lieu.
- 43. Officers are satisfied that the proposed affordable housing is the maximum the site can reasonably deliver in the present market and considering the site constraints, particularly the high existing use value of the site.
- 44. The applicants have provided a schedule of the proposed intermediate affordable housing units which relates to the provision of 5 x 3 bed units, 2 x 2 bed and 1 x 1 bed units which equates to 35 habitable rooms, providing 30% affordable housing. All of the proposed family units are provided as affordable units and one wheelchair unit where there is significant demand for these types of properties. As such, the proposal would provide a good portion of high quality affordable homes.

Children's playspace

45. No playspace is proposed within the development due to site constraints and as such a planning contribution is required and detailed in paragraph 63 of this report.

Transport issues

- 46. The site is located within a high PTAL (6a) and is located within a CPZ. Therefore, a car free development would be expected with the exception of disabled parking. The applicant has proposed a car free development; this is welcomed by transport policy.
- 47. Car parking no car parking has been proposed and the site lies within a CPZ. Therefore all occupiers (except blue badge holders) of the proposed development will be ineligible to obtain an on street parking permit. The applicant will be expected to provide a minimum of three years free car club membership for each eligible adult of the development, this would be secured via the legal agreement.
- 48. Disabled parking the applicant has proposed one off street parking space, however the Southwark Plan saved Policy 5.7 requires one space for each disabled unit. Therefore for 38 units the applicant would normally be expected to provide four off street disabled spaces. However, given the site is located within an area of a high PTAL (6a) and located within a CPZ, officers are satisfied with the proposed provision of disabled parking.
- 49. Trips the applicant has stated that the number of trips associated with pedestrians will increase given that the site is a car free, transport policy do not have any concerns with regards to this increase of trips associated with the site. The applicant has stated that there will be a maximum of four trips associated with deliveries which should not have an adverse impact, especially as servicing will be taking place off street.
- 50. Servicing The applicant has stated that servicing will be done from within the curtilage of the site which is welcomed. While it is noted that the access into the site will require reversing into the site, the access is off Bullace Row which is a dead end and has very little traffic. All vehicles would enter and exit Camberwell Road in a forward gear.
- 51. Cycle storage the applicant has proposed 29 Sheffield stands and 36 double stacked cycle stands. The proposed Sheffield stands are welcomed and it is considered acceptable that a mixture of double stacked systems would also be acceptable in this instance in order to ensure the communal outdoor space is useable and not cluttered. Details of the structure have not been provided so a condition is recommended to make sure that it is acceptable.
- 52. Refuse collection the applicant has stated that refuse collection will be undertaken form on street as per the existing conditions. The refuse area is located within 10m of Bullace Row and is therefore in accordance with maximum bulk bin transport distances.

Design issues and Impacts on character and setting of a listed building and/or conservation area

53. The site is a mid 1990s 4 storey (plus mansard) building, which is partially located in the Camberwell Green Conservation Area. The partial inclusion of the site within the conservation area was due to this site being undeveloped site at the time of the designation and therefore likely to come forward as a development site. The existing building is not considered to be of architectural merit and has a neutral impact on the conservation area, therefore officers agree with the findings of the Heritage Statement which outlined that the current design of the building and detailing does not contribute to the character and appearance of the conservation area and the proposal has responded

positively to the locale's historic context and achieved a high standard of design and layout that results in no adverse impacts upon either the conservation area.

- 54. The proposal is largely in line with the revised scheme submitted at pre-application stage for retention and extension of the existing building. Overall it was considered that the height and massing was acceptable and that on the Camberwell Green elevation the new development (5 storeys plus mansard) would respect the parapet and roofline of the 'Nollywood Public House'. The proposal would have a recessed top floor with the retention of the parapet height and the proposed massing would appear subservient, as it would respect the building line of the adjoining building appropriately whilst also providing a cap to the existing building.
- 55. It is unlikely that an exact match to the existing brickwork will be possible and therefore the materials are critical to ensure quality of design, as such a condition is recommended in order to provide detailed samples of all materials to be used within the development. The architectural treatment of the other elevations is simple however they would work well within the surrounding area.
- 56. The proposal is therefore considered to be of a high quality design and would improve the visual amenity of host building and wider conservation area creating an attractive frontage to Camberwell Green.

Impact on trees

57. Some small trees/shrubs are located within the rear of the site and a number of these would be lost, albeit none of these are located within the conservation area. However the applicants are proposing a robust landscaping programme which would result in tree planting and other landscape improvements that would improve the visual amenity and biodiversity of the site. A condition is recommended to provide further details of a planting programme and landscape works and to protect trees to the rear of properties on Camberwell Road

Planning obligations (S.106 undertaking or agreement)

- 58. In accordance with Southwark's Section 106 Planning Obligations SPD, the following contributions have been agreed with the applicant, in order to mitigate the impacts of the development;
- 59. Provide 30% of the total habitable rooms as intermediate affordable housing units. A viability review clause will be included.
- 60. Energy from new build scheme 6.65 kgCO2 required to be off-set so 6.653 x £1,800 = £11,970. Energy from change of use/refurbishment 4.76 kgCO2 = 4.76 x £1,800 = £8,568.
- 61. Three year car club membership for future occupiers of the development.
- 62. CPZ parking permit exemption for future occupiers (except blue badge holders).
- 63. Children's playspace 41sqm of playspace required at £151 per sqm = \pounds 6,191.

Highway works required

- 64. Repave the footway fronting the development including new kerbing on Camberwell Green and Bullace Row using materials in accordance with Southwark's Streetscape Design Manual (Yorkstone Natural Stone paving slabs and granite kerbs).
- 65. Construct the vehicle crossover on Bullace Row to current SSDM standards. Reinstate redundant footway on Camberwell Green as footway.
- 66. Repair any damages to the highway within the vicinity of the development resulting from construction vehicles.
- 67. Install a length of parking restrictions (double yellow lines) across the vehicular entrance on Bullace Row.
- 68. In the event that a satisfactory legal agreement is not concluded by 30 September 2018, that the director of planning be authorised to refuse planning permission for the following reason:

In the absence of a completed legal agreement to secure mitigation, the impacts of the proposed development would be unacceptable and would fail to satisfy policies 2.5 (Planning Obligations) and 4.4 of the Southwark Plan, policies SP6 (Homes for people on different incomes) and SP14 (Implementation and Delivery) of the LB Southwark Core Strategy 2011, policies 3.11 (Affordable Housing Targets) and 8.2 (Planning Obligations) of the London Plan 2016, and Sections 6 (Delivering a wide choice of high quality homes) of the NPPF 2012.

Sustainable development implications

69. The applicant has provided a revised energy statement that reviews the entire development including both the new build and change of use element of the build. The report outlines that the new building would achieve a 35.26% saving above building regulations and the change of use element would achieve a 26.58% saving through internal saving measures and the use of PV panels. The London Plan requires that major housing developments are carbon neutral and as such the remaining shortfall would require an off-set payment as noted above.

Other matters

Archaeology

70. The applicant has submitted a desk based assessment (DBA) with this application, by Mills Whipp Archaeological Consultancy, dated December 2016. The DBA clearly summarises the archaeological potential of the site. Most importantly the DBA shows that the site has already been subject to an archaeological evaluation prior to the current building being built in 1993. The evaluation was by the Museum of London Archaeology) MOLA (site code CAG93) and revealed a succession of water lain deposits, and some kiln waste, possibly from the Vauxhall Pottery, this was recovered in dumped layers. Also the remains of the Camberwell Brewery were recorded, which stood on the site since at least until 1839. The DBA showed that there was also an archaeological evaluation and watching brief of the Surgery site immediately to the east by MOLA in 1991 (DRS91).

On the surgery site late post-medieval deposits of low significance and the foundations of the Green Coat school, built 1871, were recorded.

71. Officers concur with the findings of the DBA that the new research in the DBA and the results of the evaluation in 1993 fulfil the planning requirement to determine archaeological significance on this site. On balance it can be demonstrated that the archaeological resource would not be compromised by these works. No further assessment, fieldwork or conditions are required in consideration of this application.

Air quality

72. The applicant has provided an air quality assessment which has been reviewed by the council's environmental protection team who have subsequently advised that the proposal would meet the Mayor's air quality requirements and as such is considered acceptable.

Flood risk

73. The applicant provided a flood risk assessment and subsequently provided a drainage strategy. The council's flood and drainage team and the Environment Agency are satisfied with the submitted documents and subject to conditions, no flood risk concerns are raised by the council's flood and drainage team.

Drainage:

- 74. A drainage strategy was provided by the applicant that sets out the proposed drainage details for the scheme. This was reviewed by the council's flood and drainage team who were satisfied with the strategy. A condition is recommended to secure this strategy.
- 75. <u>CIL:</u>

The application would be Mayoral and Southwark CIL liable for the following amounts:

MCIL Chargeable Area = Gr - Kr - (Gr x E/G) = 2054 - 3385 ($3385 \times 2054/3385$) = 1331sqm MCIL = 1331sqm x £35/sqm x 313/223 = £65,387SCIL Residential Use chargeable area = Gr - Kr - (Gr x E/G) = 2054 - 3385 ($3385 \times 2054/3385$) = 1331sqm SCIL (Residential use chargeable area) Zone 2 = 1331sqm x £218/sqm x 313/280 = £324,355

Conclusion on planning issues

76. The proposed loss of the former residential institution is considered acceptable as the applicants have demonstrated that the need of this site and suitability of the size/type of accommodation is not required. The proposal would result in a more efficient use of the site that would see a number of new high quality residential dwellings provided within the site as well as providing significant improvements to the design of the building and wider public realm. The proposal is thus considered of a high quality and it is recommended that planning permission is granted subject to a S106 and conditions.

Community impact statement

- 77. In line with the council's community impact statement the impact of this application has been assessed as part of the application process with regard to local people in respect of their age, disability, faith/religion, gender, race and ethnicity and sexual orientation. Consultation with the community has been undertaken as part of the application process.
 - a) The impact on local people is set out above.
 - b) The issues relevant to particular communities/groups likely to be affected by the proposal have been identified above. No adverse impact on any group with a protected characteristic is expected.

Consultations

78. Details of consultation and any re-consultation undertaken in respect of this application are set out in Appendix 1.

Consultation replies

79. Details of consultation responses received are set out in Appendix 2.

Human rights implications

- 80. This planning application engages certain human rights under the Human Rights Act 2008 (the HRA). The HRA prohibits unlawful interference by public bodies with conventions rights. The term 'engage' simply means that human rights may be affected or relevant.
- 81. This application has the legitimate aim of providing new residential dwellings. The rights potentially engaged by this application, including the right to a fair trial and the right to respect for private and family life are not considered to be unlawfully interfered with by this proposal.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
Site history file: TP/2029-54	Chief Executive's	Planning enquiries telephone:
	Department	020 7525 5403
Application file: 17/AP/1314	160 Tooley Street	Planning enquiries email:
	London	planning.enquiries@southwark.gov.uk
Southwark Local Development	SE1 2QH	Case officer telephone:
Framework and Development		020 7525 5416
Plan Documents		Council website:
		www.southwark.gov.uk

APPENDICES

No.	Title		
Appendix 1	Consultation undertaken		
Appendix 2	Consultation responses received		
Appendix 3	Recommendation		

AUDIT TRAIL

Lead Officer	Simon Bevan, Director of Planning				
Report Author	Alex Cameron, Planning T	Alex Cameron, Planning Team Leader			
Version	Final				
Dated	4 July 2018	4 July 2018			
Key Decision	No				
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER					
Officer Title		Comments Sought	Comments included		
Strategic Director of Finance and Governance		No	No		
Strategic Director of Environment and Social Regeneration		No	No		
Strategic Director of Housing and Modernisation		No	No		
Director of Regenera	ation	No	No		
Date final report sent to Constitutional Team 21 August 2018					

APPENDIX 1

Site notice date: 11/05/2017

Press notice date: 04/05/2017

Case officer site visit date: n/a

Neighbour consultation letters sent: 28/04/2017

Internal services consulted:

Ecology Officer Economic Development Team Environmental Protection Team Formal Consultation [Noise / Air Quality / Land Contamination / Ventilation] Flood and Drainage Team Highway Development Management

Statutory and non-statutory organisations consulted:

Environment Agency London Fire & Emergency Planning Authority Metropolitan Police Service (Designing out Crime) Thames Water - Development Planning Transport for London (referable & non-referable app notifications and pre-apps)

Neighbour and local groups consulted:

182 Lomond Grove London SE5 7JG 184 Lomond Grove London SE5 7JG 180 Lomond Grove London SE5 7JG 176 Lomond Grove London SE5 7JG 178 Lomond Grove London SE5 7JG 186 Lomond Grove London SE5 7JG First Floor Flat 278 Camberwell Road SE5 0DL Flat 1 311 Camberwell Road SE5 0HQ First Floor Flat 315 Camberwell Road SE5 0HQ 12a Camberwell Green London SE5 7AF First Floor Flat 309 Camberwell Road SE5 0HQ 174 Lomond Grove London SE5 7JG Flat 47 Lomond House SE5 7AL Flat 48 Lomond House SE5 7AL Flat 46 Lomond House SE5 7AL Flat 44 Lomond House SE5 7AL Flat 45 Lomond House SE5 7AL Flat 49 Lomond House SE5 7AL 54 Camberwell Green London SE5 7AS 172 Lomond Grove London SE5 7JG 52 Camberwell Green London SE5 7AQ 13 Camberwell Green London SE5 7AF Flat 1 244-246 Camberwell Road SE5 0DP

Flat 3 Landor House Elmington Estate SE5 7JE Flat 28 Landor House Elmington Estate SE5 7JE Flat 29 Landor House Elmington Estate SE5 7JE Block O Flat 5 Peabody Estate SE5 7BY The Planet Nollywood 319 Camberwell Road SE5 0HQ Flat 1 276 Camberwell Road SE5 0DL 315 Camberwell Road London SE5 0HQ 309 Camberwell Road Flat 3 SE5 0HQ Flat 2 276 Camberwell Road SE5 0DL Flat 3 305-307 Camberwell Road SE5 0HQ Flat 4 305-307 Camberwell Road SE5 0HQ Flat 2 305-307 Camberwell Road SE5 0HQ Flat 3 276 Camberwell Road SE5 0DL Flat 1 305-307 Camberwell Road SE5 0HQ 252 Camberwell Road London SE5 0DP 244 Camberwell Road London SE5 0DP 278 Camberwell Road London SE5 0DL 313 Camberwell Road London SE5 0HQ 294 Camberwell Road London SE5 0DL 305-307 Camberwell Road London SE5 0HQ 280 Camberwell Road London SE5 0DL The Nags Head 242 Camberwell Road SE5 0DP 248 Camberwell Road London SE5 0DP

Second Floor Flat 315 Camberwell Road SE5 0HQ Second Floor Flat 278 Camberwell Road SE5 0DL Second Floor Flat 309 Camberwell Road SE5 0HQ Flat C 313 Camberwell Road SE5 0HQ Ground Floor Flat 278 Camberwell Road SE5 0DL Third Floor Flat 309 Camberwell Road SE5 0HQ First Floor And Second Floor 1-6 Camberwell Green SE5 7AF First Floor Lomond House SE5 7AL Ground Floor 1-6 Camberwell Green SE5 7AF Third Floor Flat 315 Camberwell Road SE5 0HQ Top Floor Flat Camberwell Green Court SE5 7EB Flat B 250 Camberwell Road SE5 0DP Flat 3 244-246 Camberwell Road SE5 0DP Flat 4 311 Camberwell Road SE5 0HQ Flat 3 311 Camberwell Road SE5 0HQ Flat 2 311 Camberwell Road SE5 0HQ Flat 2 244-246 Camberwell Road SE5 0DP Flat 4 244-246 Camberwell Road SE5 0DP Flat Above 298-300 Camberwell Road SE5 0DL Flat B 313 Camberwell Road SE5 0HQ Flat A 313 Camberwell Road SE5 0HQ Flat 5 244-246 Camberwell Road SE5 0DP Flat 7 303-305 Camberwell Road SE5 0HQ Flat 43 Lomond House SE5 7AL Flat 3 Lomond House SE5 7AL Flat 4 Lomond House SE5 7AL Flat 2 Lomond House SE5 7AL Block P Flat 9 Peabody Estate SE5 7BZ Block P Flat 10 Peabody Estate SE5 7BZ Flat 5 Lomond House SE5 7AL Flat 9 Lomond House SE5 7AL Flat 11 Lomond House SE5 7AL Flat 8 Lomond House SE5 7AL Flat 6 Lomond House SE5 7AL Flat 7 Lomond House SE5 7AL Block P Flat 8 Peabody Estate SE5 7BZ Block O Flat 9 Peabody Estate SE5 7BY Block O Flat 10 Peabody Estate SE5 7BY Block O Flat 8 Peabody Estate SE5 7BY Block O Flat 6 Peabody Estate SE5 7BY Block O Flat 7 Peabody Estate SE5 7BY Block P Flat 2 Peabody Estate SE5 7BZ Block P Flat 6 Peabody Estate SE5 7BZ

Block P Flat 3 Peabody Estate SE5 7BZ Block P Flat 4 Peabody Estate SE5 7BZ Flat 12 Lomond House SE5 7AL Flat 35 Lomond House SE5 7AL Flat 36 Lomond House SE5 7AL Flat 34 Lomond House SE5 7AL Flat 32 Lomond House SE5 7AL Flat 33 Lomond House SE5 7AL

Block P Flat 7 Peabody Estate SE5 7BZ

Block P Flat 5 Peabody Estate SE5 7BZ

Flat 37 Lomond House SE5 7AL Flat 41 Lomond House SE5 7AL Flat 42 Lomond House SE5 7AL

Flat 40 Lomond House SE5 7AL Flat 38 Lomond House SE5 7AL Flat 39 Lomond House SE5 7AL Flat 31 Lomond House SE5 7AL Flat 16 Lomond House SE5 7AL Flat 15 Lomond House SE5 7AL Flat 13 Lomond House SE5 7AL 296 Camberwell Road London SE5 0DL 282 Camberwell Road London SE5 0DL 284 Camberwell Road London SE5 0DL Flat 5 305-307 Camberwell Road SE5 0HQ 106 Lomond Grove London SE5 7JG 108 Lomond Grove London SE5 7JG 104 Lomond Grove London SE5 7JG 98 Lomond Grove London SE5 7LE 102 Lomond Grove London SE5 7JG 110 Lomond Grove London SE5 7JG 118 Lomond Grove London SE5 7JG 120 Lomond Grove London SE5 7JG 116 Lomond Grove London SE5 7JG 112 Lomond Grove London SE5 7JG 114 Lomond Grove London SE5 7JG 100 Lomond Grove London SE5 7LE 8 Camberwell Green London SE5 7AF 9 Camberwell Green London SE5 7AF 7 Camberwell Green London SE5 7AF Flat 6 305-307 Camberwell Road SE5 0HQ 12 Camberwell Green London SE5 7AF 4 Bullace Row London SE5 7HJ 8 Bullace Row London SE5 7HJ 9 Bullace Row London SE5 7HJ 7 Bullace Row London SE5 7HJ 5 Bullace Row London SE5 7HJ 6 Bullace Row London SE5 7HJ Flat A First Floor 250 Camberwell Road SE5 0DP 250 Camberwell Road London SE5 0DP Railway Arch 282 Camberwell Road SE5 0EG Railway Arch 281 Camberwell Road SE5 0EG Railway Arch 279 Camberwell Road SE5 0EG Railway Arch 280 Camberwell Road SE5 0EG Ground Floor 2 Deynsford Road SE5 7EB Fifth To Seventh Floors Magistrates Court SE5 7UP First Floor And Second Floor 286-292 Camberwell Road SE5 0DL Block M Flat 1 To 2 Peabody Estate SE5 7BU Basement Flat 276a Camberwell Road SE5 0DL Basement To Fourth Floor Magistrates Court SE5 7UP 254-268 Camberwell Road London SE5 0DP Flat 1 2 Deynsford Road SE5 7EB Flat 3 10-11 Camberwell Green SE5 7AF Flat 4 10-11 Camberwell Green SE5 7AF Flat 2 10-11 Camberwell Green SE5 7AF Living Accommodation The Planet Nollywood SE5 0HQ Flat 1 10-11 Camberwell Green SE5 7AF Flat 5 10-11 Camberwell Green SE5 7AF Camberwell Library 48 Camberwell Green SE5 7AL Flat 6 10-11 Camberwell Green SE5 7AF Orchard Hill College Lomond House SE5 7AL Living Accommodation 242 Camberwell Road SE5 0DP 280a Camberwell Road London SE5 0DL 280b Camberwell Road London SE5 0DL Walworth Bus Garage Camberwell New Road SE5 0TF Flat 2 2 Deynsford Road SE5 7EB Flat 3 2 Devnsford Road SE5 7EB Landor House Tenants Hall 1a Landor House Elmington Estate SE5 7JE 284a Camberwell Road London SE5 0DL Basement Flat 12 Camberwell Green SE5 7AF 300 Camberwell Road London SE5 0DL 8a Camberwell Green London SE5 7AF 298 Camberwell Road London SE5 0DL Block K Flat 9 Peabody Estate SE5 7BS Block K Flat 10 Peabody Estate SE5 7BS

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160 Lomond Grove London SE5 7JG 144 Lomond Grove London SE5 7JG 128 Lomond Grove London SE5 7JG 130 Lomond Grove London SE5 7JG 126 Lomond Grove London SE5 7JG 122 Lomond Grove London SE5 7JG 124 Lomond Grove London SE5 7JG 132 Lomond Grove London SE5 7JG 140 Lomond Grove London SE5 7JG 142 Lomond Grove London SE5 7JG 138 Lomond Grove London SE5 7JG 134 Lomond Grove London SE5 7JG 136 Lomond Grove London SE5 7JG 168 Lomond Grove London SE5 7JG Flat 8 Park House SE5 7PP

Flat 1 Landor House Elmington Estate SE5 7JE Flat 21 Landor House Elmington Estate SE5 7JE Flat 36 Landor House Elmington Estate SE5 7JE Flat 37 Landor House Elmington Estate SE5 7JE Flat 35 Landor House Elmington Estate SE5 7JE Flat 33 Landor House Elmington Estate SE5 7JE Flat 34 Landor House Elmington Estate SE5 7JE Flat 38 Landor House Elmington Estate SE5 7JE Flat 41 Landor House Elmington Estate SE5 7JE Flat 42 Landor House Elmington Estate SE5 7JE Flat 40 Landor House Elmington Estate SE5 7JE Flat 39 Landor House Elmington Estate SE5 7JE Flat 4 Landor House Elmington Estate SE5 7JE Flat 32 Landor House Elmington Estate SE5 7JE Flat 25 Landor House Elmington Estate SE5 7JE Flat 26 Landor House Elmington Estate SE5 7JE Flat 24 Landor House Elmington Estate SE5 7JE Flat 22 Landor House Elmington Estate SE5 7JE Flat 23 Landor House Elmington Estate SE5 7JE Flat 27 Landor House Elmington Estate SE5 7JE Flat 30 Landor House Elmington Estate SE5 7JE Flat 31 Landor House Elmington Estate SE5 7JE

Re-consultation: n/a

Flat 1 Brighton House SE5 7PR Flat 7 Park House SE5 7PP Flat 5 Park House SE5 7PP Flat 6 Park House SE5 7PP Flat 2 Brighton House SE5 7PR Flat 6 Brighton House SE5 7PR Flat 7 Brighton House SE5 7PR Flat 5 Brighton House SE5 7PR Flat 3 Brighton House SE5 7PR Flat 4 Brighton House SE5 7PR Flat 4 Park House SE5 7PP Flat 10 Lomond House SE5 7AL Flat 11 Drayton House Elmington Estate SE5 7HL Flat 1 Lomond House SE5 7AL 170 Lomond Grove London SE5 7JG 7a Camberwell Green London SE5 7AF Flat 12 Drayton House Elmington Estate SE5 7HL Flat 2 Park House SE5 7PP Flat 3 Park House SE5 7PP Flat 1 Park House SE5 7PP Flat 23 Drayton House Elmington Estate SE5 7HL Flat 24 Drayton House Elmington Estate SE5 7HL 62 Dartmouth Road London NW2 4HA

APPENDIX 2

Consultation responses received

Internal services

Economic Development Team Environmental Protection Team Formal Consultation [Noise / Air Quality / Land Contamination / Ventilation]

Statutory and non-statutory organisations

Environment Agency London Fire & Emergency Planning Authority Thames Water - Development Planning

Neighbours and local groups

309 Camberwell Road Flat 3 SE5 0HQ 62 Dartmouth Road London NW2 4HA

RECOMMENDATION

This document shows the case officer's recommended decision for the application referred to below. This document is not a decision notice for this application.

Applicant	Viewranks Ltd Full Planning Application	Reg. Number	17/AP/1314
	Grant subject to Legal Agreement	Case Number	TP/2029-54

Draft of Decision Notice

Planning Permission was GRANTED for the following development:

Change of use of the building from Class C2 (care home) to residential (Class C3), a part three and part four storey rear extension including basement, and additional floor and mansard to the existing building in order to provide 38 one to three bedroom flats (12 x 1-bed units, 20 x 2-bed units; and 6 x 3-bed). Provision of one on-site disabled car parking space, cycle parking and a refuse enclosure at ground level.

At: 54 CAMBERWELL GREEN, LONDON SE5 7AS

In accordance with application received on 03/04/2017 12:01:57 and Applicant's Drawing Nos.

Existing Plans:

Site location plan 54CG-1216-TOPO REV 2 - EXISTING TOPOGRAPHICAL SURVEY 54CG-0410-001 - EXISTING ELEVATION 1, 2 AND 3 54CG-0410-002 - EXISTING ELEVATION 4, 5, 6, 7 AND 8 54CG-0410-003 - EXISTING ELEVATION 10, 11, 12, 13, 14 AND 15 54CG-0410-004 - EXISTING ELEVATION 16, 17, 18, 19 AND 20 54CG-0410-005 - EXISTING GROUND FLOOR PLAN 54CG-0410-006 - EXISTING FIRST FLOOR PLAN 54CG-0410-007 - EXISTING SECOND FLOOR PLAN 54CG-0410-008 - EXISTING THIRD FLOOR PLAN 54CG-0410-008 - EXISTING THIRD FLOOR PLAN 54CG-0410-009 - EXISTING FOURTH FLOOR PLAN

Proposed Plans:

4813 3 040 Rev A - PROPOSED GROUND AND SITE PLAN 4813 3 041 - PROPOSED FIRST AND SECOND FLOOR PLANS 4813 3 042 - PROPOSED THIRD AND FOURTH FLOOR PLANS 4813 3 043 - PROPOSED FIFTH FLOOR AND ROOF PLAN 4813 3 044 - PROPOSED ELEVATIONS 4813 3 045 - PROPOSED ELEVATIONS 4813 3 046 - PROPOSED SECTIONS 4813 3 047 - PROPOSED BIN/BICYCLE STORES PLANS AND ELEVATIONS

Other Documents:

- Air quality assessment
- Archaeology assessment
- Daylight/sunlight assessment
- Design and access statement
- Basement impact assessment
- Camberwell Green care quality commission inspection report
- Statement on existing use
- Contamination study
- Drainage strategy
- Energy statement revised
- Flood risk assessment
- Heritage statement
- Neighbour consultation replies
- Noise impact assessment
- Planning statement
- Transport statement

Subject to the following fifteen conditions:

Time limit for implementing this permission and the approved plans

1 The development hereby permitted shall be begun before the end of three years from the date of this permission.

Reason

As required by Section 91 of the Town and Country Planning Act 1990 as amended.

2 The development hereby permitted shall not be carried out otherwise than in accordance with the following approved plans: 4813 3 040 Rev A - PROPOSED GROUND AND SITE PLAN 4813 3 041 - PROPOSED FIRST AND SECOND FLOOR PLANS 4813 3 042 - PROPOSED FIRST AND FOURTH FLOOR PLANS 4813 3 043 - PROPOSED THIRD AND FOURTH FLOOR PLANS 4813 3 043 - PROPOSED FIFTH FLOOR AND ROOF PLAN 4813 3 044 - PROPOSED ELEVATIONS 4813 3 045 - PROPOSED ELEVATIONS 4813 3 046 - PROPOSED SECTIONS 4813 3 047 - PROPOSED BIN/BICYCLE STORES PLANS AND ELEVATIONS

Reason:

For the avoidance of doubt and in the interests of proper planning.

Pre-commencement condition(s) - the details required to be submitted for approval by the condition(s) listed below must be submitted to and approved by the council before any work in connection with implementing this permission is commenced.

3 Details of sparrow terrace bird boxes, and swift nesting boxes shall be submitted to and approved in writing by the Local Planning Authority prior to the commencement of the use hereby granted permission.

No less than 2 sparrow terrace boxes and 2 Swift nesting boxes shall be provided and the details shall include the exact location, specification and design of the habitats. The boxes shall be installed with the development prior to the first occupation of the building to which they form part or the first use of the space in which they are contained.

The nesting boxes / bricks shall be installed strictly in accordance with the details so approved, shall be maintained as such thereafter.

Discharge of this condition will be granted on receiving the details of the nest/roost features and mapped locations and Southwark Council agreeing the submitted plans, and once the nest/roost features are installed in full in accordance to the agreed plans. A post completion assessment will be required to confirm the nest/roost features have been installed to the agreed specification.

Reason:

To ensure the development provides the maximum possible provision towards creation of habitats and valuable areas for biodiversity in accordance with policies: 5.10 and 7.19 of the London Plan 2011, Policy 3.28 of the Southwark Plan and Strategic Policy 11 of the Southwark Core strategy.

- 4 Prior to works commencing, including any demolition, an Arboricultural Impacts Assessment including an Arboricultural Survey shall be submitted to and approved in writing by the Local Planning Authority, showing the retention of the trees to the rear of nos. 307-315 Camberwell Road.
 - a) A pre-commencement meeting shall be arranged, the details of which shall be notified to the Local Planning Authority for agreement in writing prior to the meeting and prior to works commencing on site, including any demolition, changes to ground levels, pruning or tree removal.
 - b) A detailed Arboricultural Method Statement showing the means by which any retained trees on or directly adjacent to the site are to be protected from damage by demolition works, excavation, vehicles, stored or stacked building supplies, waste or other materials, and building plant, scaffolding or other equipment, shall then be submitted to and approved in writing by the Local Planning Authority. The method statements shall include details of facilitative pruning specifications and a supervision schedule overseen by an accredited arboricultural consultant.
 - c) Cross sections shall be provided to show surface and other changes to levels, special engineering or construction details and any proposed activity within root protection areas required in order to facilitate demolition, construction and excavation.

The existing trees on or adjoining the site which are to be retained shall be protected and both the site and trees managed in accordance with the recommendations contained in the method statement. Following the pre-commencement meeting all tree protection measures shall be installed, carried out and retained throughout the period of the works, unless otherwise agreed in writing by the Local Planning Authority. In any case, all works must adhere to BS5837: (2012) Trees in relation to demolition, design and construction and BS3998: (2010) tree work - recommendations.

If within the expiration of 5 years from the date of the occupation of the building for its permitted use any retained tree is removed, uprooted is destroyed or dies, another tree shall be planted at the same place and that tree shall be of such size and species, and shall be planted at such time, as may be specified in writing by the Local Planning Authority.

Reason

To avoid damage to the existing trees which represent an important visual amenity in the area, in accordance with The National Planning Policy Framework 2012 Parts 7, 8, 11 & 12 and policies of The Core Strategy 2011: SP11 Open spaces and wildlife; SP12 Design and conservation; SP13 High environmental standards, and Saved Policies of The Southwark Plan 2007: Policy 3.2 Protection of amenity; Policy 3.12 Quality in Design; Policy 3.13 Urban Design and Policy 3.28 Biodiversity.

Commencement of works above grade - the details required to be submitted for approval by the condition(s) listed below must be submitted to and approved by the council before any work above grade is commenced. The term 'above grade' here means any works above ground level.

5 Before any above grade work hereby authorised begins, details of security measures shall be submitted and approved in writing by the Local Planning Authority and any such security measures shall be implemented prior to occupation in accordance with the approved details which shall seek to achieve the `Secured by Design accreditation award from the Metropolitan Police.

Reason

In pursuance of the Local Planning Authority's duty under section 17 of the Crime and Disorder Act 1998 to consider crime and disorder implications in exercising its planning functions and to improve community safety and crime prevention in accordance with the National Planning Policy Framework 2012, Strategic Policy 12 - design and conservation of the Core Strategy 2011 and Saved Policy 3.14 Designing out crime of the Southwark plan 2007.

6 Prior to above grade works commencing, material samples/sample-panels/sample-boards of all external facing materials to be used in the carrying out of this permission shall be presented on site/submitted to and approved in writing by the Local Planning Authority; the development shall not be carried out otherwise than in accordance with any such approval given.

Reason:

In order to ensure that these samples will make an acceptable contextual response in terms of materials to be used, and achieve a quality of design and detailing in accordance with The National Planning Policy Framework 2012, Strategic Policy 12 - Design and Conservation of The Core Strategy 2011 and Saved Policies: 3.12 Quality in Design and 3.13 Urban Design of The Southwark Plan 2007.

7 Before any above grade work hereby authorised begins, details of the biodiversity (green/brown) roof(s) shall be submitted to and approved in writing by the Local Planning Authority. The biodiversity (green/brown) roof(s) shall be:

biodiversity based with extensive substrate base (depth 80-150mm);

laid out in accordance with agreed plans; and

planted/seeded with an agreed mix of species within the first planting season following the practical completion of the building works (focused on wildflower planting, and no more than a maximum of 25% sedum coverage).

The biodiversity (green/brown) roof shall not be used as an amenity or sitting out space of any kind whatsoever and shall only be used in the case of essential maintenance or repair, or escape in case of emergency.

The biodiversity roof(s) shall be carried out strictly in accordance with the details so approved and shall be maintained as such thereafter.

Discharge of this condition will be granted on receiving the details of the green/brown roof(s) and Southwark Council agreeing the submitted plans, and once the green/brown roof(s) are completed in full in accordance to the agreed plans. A post completion assessment will be required to confirm the roof has been constructed to the agreed specification.

Reason: To ensure the development provides the maximum possible provision towards creation of habitats and valuable areas for biodiversity in accordance with policies: 2.18, 5.3, 5.10, and 511 of the London Plan 2011, saved policy 3.28 of the Southwark Plan and Strategic Policy 11 of the Southwark Core strategy.

8 Before any above grade work hereby authorised begins, detailed drawings of a hard and soft landscaping scheme and green roof showing the treatment of all parts of the site not covered by buildings (including cross sections, surfacing materials of any parking, access, or pathways layouts, materials and edge details), shall be submitted to and approved in writing by the Local Planning Authority. The landscaping shall not be carried out otherwise than in accordance with any such approval given and shall be retained for the duration of the use.

The planting, seeding and/or turfing shall be carried out in the first planting season following completion of building works and any trees or shrubs that is found to be dead, dying, severely damaged or diseased within five years of the completion of the building works OR five years of the carrying out of the landscaping scheme (whichever is later), shall be replaced in the next planting season by specimens of the same size and species in the first suitable planting season. Planting shall comply to BS: 4428 Code of practice for general landscaping operations, BS: 5837 (2012) Trees in relation to demolition, design and construction and BS 7370-4:1993 Grounds maintenance Recommendations for maintenance of soft landscape (other than amenity turf).

Reason

So that the council may be satisfied with the details of the landscaping scheme in accordance with The National Planning Policy Framework 2012 Parts 7, 8, 11 & 12 and policies of The Core Strategy 2011: SP11 Open spaces and wildlife; SP12 Design and conservation; SP13 High environmental standards, and Saved Policies of The Southwark Plan 2007: Policy 3.2 Protection of amenity; Policy 3.12 Quality in Design; Policy 3.13 Urban Design and Policy 3.28 Biodiversity.

Pre-occupation condition(s) - the details required to be submitted for approval by the condition(s) listed below must be submitted to and approved by the council before the building(s) hereby permitted are occupied or the use hereby permitted is commenced.

9 Prior to occupation of the units hereby approved, one disabled parking spaces, as shown on the drawing referenced 4813 3 040 - PROPOSED GROUND AND SITE PLAN hereby approved, shall be made available, and retained for the purposes of car parking for the disabled for as long as the development is occupied.

Reason

To ensure that the parking spaces for disabled people are provided and retained in accordance with The National Planning Policy Framework 2012, Strategic Policy 2 - Sustainable Transport of The Core Strategy 2011 and Saved Policy 5.7 Parking standards for disabled people and the mobility impaired of the Southwark Plan 2007.

10 Before the development hereby permitted is commenced, the proposed units shall be fitted out to meet the standard of the Approved Document M of the Building Regulations (2015) required in the schedule below and as corresponding to the approved floor plans. The development shall be carried out in accordance with the details thereby approved by the appointed building control body :

Unit reference numbers Access to and use of building standard All other units M4(2) 2,3,4,6 M4(3a)

Reason

To ensure the development complies with Core Strategy 2011 Strategic Policy 5 (Providing new homes) and London Plan 2016 Policy 3.8 (Housing choice).

11 Prior to occupation of the building, in addition to the details of the balcony screening as indicated on the approved plans, details of additional screening for the balconies to flats 12, 19, 26 to a height of 1.8m and details of obscure glazing to a height of 1.8m to secondary living room windows within flats 13, 14, 15, 20, 21, 22, 27 shall be submitted to and approved by the Local Planning Authority and shall not be replaced or repaired otherwise than with obscured screening or glazing.

Reason

In order to protect the privacy and amenity of the occupiers and users of the development from undue mutual

overlooking in accordance with The National Planning Policy Framework 2012, Strategic Policy 13 - High

environmental standards of The Core Strategy 2011 and Saved Policy 3.2 'Protection of Amenity' of the Southwark Plan 2007.

Compliance condition(s) - the following condition(s) impose restrictions and/or other requirements that must be complied with at all times once the permission has been implemented.

12 The dwellings hereby permitted shall be designed to ensure that the following internal noise levels are not exceeded due to environmental noise:

Bedrooms - 35dB LAeq T**, 30 dB LAeq T*, 45dB LAFmax T * Living rooms- 35dB LAeq T ** Dining room - 40 dB LAeq T ** * - Night-time 8 hours between 23:00-07:00 ** - Daytime 16 hours between 07:00-23:00.

Reason

To ensure that the occupiers and users of the development do not suffer a loss of amenity by reason of excess noise from environmental and transportation sources in accordance with strategic policy 13 'High environmental standards' of the Core Strategy (2011) saved policies 3.2 'Protection of amenity' and 4.2 'Quality of residential accommodation' of the Southwark Plan (2007), and the National Planning Policy Framework 2012.

13 Before the first occupation of the building/extension the cycle storage facilities as shown on drawings 047 -PROPOSED BIN/BICYCLE STORES PLANS AND ELEVATIONS and 040 REV A - PROPOSED GROUND AND SITE PLAN shall be provided and thereafter such facilities shall be retained and the space used for no other purpose and the development shall not be carried out otherwise in accordance with any such approval given.

Reason

To ensure that satisfactory safe and secure bicycle parking is provided and retained for the benefit of the users and occupiers of the building in order to encourage the use of alternative means of transport and to reduce reliance on the use of the private car in accordance with The National Planning Policy Framework 2012, Strategic Policy 2 - Sustainable Transport of The Core Strategy and Saved Policy 5.3 Walking and Cycling of the Southwark Plan 2007.

14 Before the first occupation of the building/extension hereby permitted, the refuse storage arrangements shown on the approved drawings 047 - PROPOSED BIN/BICYCLE STORES PLANS AND ELEVATIONS and 040 REV A -PROPOSED GROUND AND SITE PLAN shall be provided and made available for use by the occupiers of the dwellings and the facilities provided shall thereafter be retained and shall not be used or the space used for any other purpose.

Reason

To ensure that the refuse will be appropriately stored within the site thereby protecting the amenity of the site and the area in general from litter, odour and potential vermin/pest nuisance in accordance with The National Planning Policy Framework 2012, Strategic Policy 13 High Environmental Standards of the Core Strategy 201 and Saved Policies 3.2 Protection of Amenity and Policy 3.7 Waste Reduction of The Southwark Plan 2007

Other condition(s) - the following condition(s) are to be complied with and discharged in accordance with the individual requirements specified in the condition(s).

15 If, during development, contamination not previously identified is found to be present at the site then no further development (unless otherwise agreed in writing with the Local Planning Authority [LPA]) shall be carried out until the developer has submitted, and obtained written approval from the Local Planning Authority for, a remediation strategy detailing how this unsuspected contamination shall be dealt with. The remediation strategy shall be implemented as approved, verified and reported to the satisfaction of the LPA.

Reason

To ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other offsite receptors in accordance with saved policy 3.2 'Protection of amenity' of the Southwark Plan (2007), strategic policy 13' High environmental standards' of the Core Strategy (2011) and the National Planning Policy Framework 2012.

Statement of positive and proactive action in dealing with the application

The Council has published its development plan and core strategy on its website together with advice about how applications are considered and the information that needs to be submitted to ensure timely consideration of an application. Applicants are advised that planning law requires applications to be determined in accordance with the development plan unless material considerations indicate otherwise.

PLANNING SUB-COMMITTEE B AGENDA DISTRIBUTION LIST (OPEN) MUNICIPAL YEAR 2018-19

NOTE: Original held by Constitutional Team all amendments/queries to Beverley Olamijulo: telephone 020 7525 7234.

Name	No of copies	Name	No of copies
To all Members of the sub-committee		Environmental Protection	1
Councillor Cleo Soanes (Chair) Councillor Darren Merrill	1 1	Team	
Councillor Martin Seaton Councillor Damian O'Brien	1 1	Communications Louise Neilan, media manager	By email
(Electronic version only)		Total:	16
Councillor Sirajul Islam Councillor Nick Johnson Councillor Victoria Olisa		Dated: 24 August 2018	10
(Reserves to receive electronic versions only)			
Councillor Sunil Chopra Councillor Barrie Hargrove Councillor James McAsh Councillor Eliza Mann Councillor Leanne Werner			
Officers			
Constitutional Officer, Hub 2 (2 nd Floor), Tooley Street	8		
Jacquelyne Green/Selva Selvaratnam, Hub 2 (5 th Floor), Tooley Street	2		
Alex Gillott /Jon Gorst, Legal Services, Hub 2 (2 nd Floor), Tooley Street	2		